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PAGE 3 OF16 PAGES END SUMMARY. AN LFF DIRECTIVE RECEIVED IN MAY 1974 ADVISED THAT THE EXCHANGE OF PRISONERS OF WAR (POW) IS AN IMPORTANT QUESTION

AN LFF DIRECTIVE RECEIVED IN MAY 1974 ADVISED THAT
THE EXCHANGE OF PRISONERS OF WAR (POW) IS AN IMPORTANT QUESTION
BUT SHOULD NOT POSE ANY SERIOUS PROBLEMS. HOWEVER, THE LPF POLICY
ON THE THEATMENT OF THE POW'S IS NOT WELL DEFINED AND THEREFORE
THE LPF MAY FACE SOME PROBLEMS WHEN APPROACHING THIS QUESTION.
THE LPF DIRECTIVE WARNED THAT IN VIEW OF THE PRESENT POLITICAL
ATMOSPHENE. THAT IS, NOW THAT THE PROVISIONAL GOVERNMENT OF
NATIONAL UNION (PGNU) AND THE JOINT NATIONAL POLITICAL COUNCIL
HAVE BEEN FORMED, THE LPF MAY HAVE PROBLEMS BECAUSE THE AMERICANS
AND THEIR FOLLOWERS, THE VIENTIANE RIGHTISTS. WILL TRY TO TURN

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THE POW EXCHANGE ISSUE TO THEIR POLITICAL ADVANTAGE AND MAY CLAIM THAT THE LAO CONFLICT HAS AN OFFSHOOT OF THE WAR IN VIETNAM. IF THE LPF YIELDS ON THIS SUBJECT, THE AMERICANS WILL DENOUNCE NORTH VIETNAM. AFTER THE EXCHANGE OF POW'S, THE AMERICANS WILL CONTINUE TO SEARCH FOR THE REMAINS OF THEIR MEN KILLED IN ACTION (KIA) AND WILL TRY TO USE RELATIVES AND PARENTS OF THE KIA'S AS TOOLS TO COME TO LAOS AND APPEAL OR MAKE CHARGES AGAINST THE LPF. DURING THESE SEARCHES THE AMERICANS WILL ATTEMPT TO COLLECT INFORMATION ON THE "LIBERATED" AREAS.

- 2. ACCORDING TO THE LPF DIRECTIVE, THE LPF SHOULD TAKE THE OPPORTUNITY WHILE THE POW EXCHANGE IS GOING ON TO LAUNCH VERBAL ATTACKS AGAINST THE ENEMY. FOR INSTANCE, THE LPF MUST USE ALL MEANS AVAILABLE TO CONDEMN THE U.S. AND INTERFERENCE AND AGGRESSIVE ACTIONS IN LAOS. THE LPF MUST SHOW THE PEOPLE THEIR SINCERITY AND HOW THE LPF STRUGGLED FOR JUSTICE AND FAIRNESS. THE LPF MUST TREAT THE WOUNDED WELL, AND BEFORE THE POW'S ARE REPATRIATED. THE LPF MUST TRY TO MAKE THEM UNDERSTAND LPF POLICY AND SHOW HOW JUSTLY THE LPF TREATED THE POW'S.
- 3. THE LPF MUST INSIST THAT THE VIENTIANE SIDE RETURN ALL LPF SOLDIERS. BOTH LAG AND VIETNAMESE, DETAINED BY THE VIENTIANE

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.		L BE REPATRIATED. H	JWEVER, THE
SAIGON PUPPET TR	DOPS WILL BE HANDED	OVER TO THE NATIONAL	
LIBERATION FRONT	OF SOUTH VIETNAM.	: <b>!</b> : :	·
4. THE LPF D	IRECTIVE STATED FURT	HER THAT THE LPF MUST	
KEEP A CERTAIN N	UMBER OF POW'S, AND	IF THE ENEMY DENGUNCE	S NORTH
VIETNAM FOR AGGRE	ESSION AGAINST LAOS.	THE LPF CAN POINT TO	THE
U.S. AND PO		D AFTER THE SIGNING O	F THE
CEASE-FIRE AGREE	MENT. THESE POW'S C	OULD BE USED AS A CON	CRETE
		. AS FOR THE PROBLEM	
	<b>_</b>		:
AMERICAN AND		IN ACTION (MIA), THE	
		T THEM. IF THE MIA'S	ARE IN LPF
CUSTODY. THE LPF	WILL HAND THEM OVER.	BUT IF THEY ARE NOT	) :
AVAILABLE, THE LP	PF WILL SAY IT DOES N	NOT HAVE THEM.	
5. REGARDING	THE PROCEDURES OF TH	IE LAO POW EXCHANGE,	THE
LPF DIRECTIVE STA	TES THE LPF WOULD L	ATER FIX THE POINT OF	POW
EXCHANGE, AND THE	EXCHANGES WOULD BE	MADE GRADUALLY. HOWE	VER. THE
EXCHANGE OF THE L	PF PUN'S SHOULD BE C	OMPLETED IN THE FIRST	ROUND
OF EXHCANGES, OR	F THAT IS IMPOSSIBL	E, ALL SHOULD BE RETU	RNED IN
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THE SECOND EXCHANGE. THE RETURNED LPF POW'S WILL BE TAKEN

TO A SPECIAL PLACE WHERE THEY WILL BE GIVEN SPECIAL ATTENTION AND

INSTRUCTED IN LPF POLICY. WHETHER A LARGE OR SMALL NUMBER OF POW'S

IS HANDED OVER WILL DEPEND ON THE SITUATION. THE MEANS OF

IMPLEMENTING THE PLANS RELATING TO EACH ISSUE WILL BE FORWARDED

IN DETAIL LATER.

6. ON THE SUBJECT OF THE NEUTRALIZATION OF VIENTIANE AND LUANG PRABANG. THE LPF DIRECTIVE INSTRUCTED THAT ALL INTELLIGENCE ORGANIZATIONS. WHETHER INTERNAL OR EXTERNAL. WILL BE DISSOLVED AND NONE WILL BE ALLOWED TO OPERATE IN THE TWO CITIES. THE WITHDRAHAL OF THE THOOPS OF THE VIENTIANE SIDE MUST BE CONDUCTED ACTIVELY IN ORDER TO COMPLETE THE PROCESS WITHOUT INTERRUPTION. THE LPF

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MUST CONTINUE THE CONSOLIDATION OF ITS ARMED FORCES. ALL MILITARY,
POLICE AND THE JOINT COMMISSION TO IMPLEMENT THE AGREEMENT 'JCIA')
IN THE TWO CITIES. THE LPF MUST PLACE ITS FORCES SO THAT THEY WILL
BE ABLE TO HANDLE ANY SITUATION. THE LPF FORCES MUST BE PUT IN
BOTH OFFENSIVE AND DEFENSIVE POSITIONS SO THEY CAN ENCIRCLE
ENEMY POSITIONS IN THE TWO CITIES. THE LPF MUST MAKE SURE IT
WILL BE ABLE TO CONTROL THE ACTIVITIES OF THE ENEMY FORCES.

IMPLEMENT STRICTLY AND EFFECTIVELY THE AGREEMENT AND THE PROTOCOL

AND OBSERVE ALL ORDERS AND RULES ACCORDING TO THE LAW. ALSO, ALL

AGREEMENTS AND POLITICAL PROJECTS OF THE PGNU MUST BE CARRIED OUT

EFFECTIVELY. IN ADDITION, THE LPF WILL CONTINUE TO EXPAND ITS

ROLE AND CONCENTRATE ON COUPERATING WITH ALL ORGANIZATIONS.

PARTICULARLY BY ESTABLISHING CLOSER REALTIONSHIPS WITH MAYORS. AND

DISTRICT, SUBDISTRICT, AND HAMLET CHIEFS AS WELL AS THE MILITARY

AND CIVIL SERVANTS IN ORDER TO PUBLICIZE THE YEXTS OF THE AGREEMENT

AND PROTUCOL SO THE PEOPLE WILL UNDERSTAND THEM BETTER. FURTHERMORE,

ALL THE HULES OF THE NEUTRALIZATION OF VIENTIANE AND LUANG PRABANG

MUST BE MADE KNOWN TO THE PEOPLE SO THEY WILL UNDERSTAND THEIR

RESPONSIBILITIES. THE LPF MUST CONCENTRATE ON PROSELYTING AND

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## SECRET (classical)

EXPANDING ITS ORGANISATION IN ORDER TO STIMULATE AND SUPPORT THE MASS STRUGGLE SO THE PEOPLE HILL STAND TOGETHER AGAINST OFFICIALS OF THE VIENTIANE SIDE, AT THE SAME TIME. THE RIGHTS OF THE PEOPLE AND DEMOCRACY WILL BE PROTECTED IN ORDER TO LEAD THE PEOPLE TO A BETTER LIFE.

THE LPF MUST CONTINUE TO PUSH FOR APPROVAL OF ITS PLAN FOR ADDITIONAL WATER AND AIR TRANSPORTATION SO THAT SUPPLIES. TRUOPS AND EQUIPMENT CAN BE SHIPPED INTO THE THO CITIES. THE AIR ROUTE LINKING HANDI AND THE THO LAD CITIES. THE LPF WILL ATTEMPT TO GET PERMISSION FROM THE VIENTIANE SIDE FOR LPF PLANES IN KHANG KHAI (UG 0523). THE PLAIN OF JARS. NAM BAC (PROBABLY TH 2993), AND MUDNG SAI (RC 1289) TO FLY TO THE THO CITIES. THE LPF MUST DETAIN PERMISSION TO USE LAND TRANSPORTATION LINKING THE PLAIN OF JARS TO LUANG PRABANG AND VIENTIANE AS WELL AS ROUTES THE LPF MUST PROPOSE TO THE VIENTIANE SIDE THAT IT PROVIDE LPF TRUCK AND CAR CONVOYS TRAVELING ALONG SECURITY FOR THE ABOVE-MENTIONED HIGHWAYS OR STOPPING AT TRANSPORT STATIONS. WHEN THE LPF SIDE SUBMITS THIS MATTER TO THE JCIA. THE VIENTIANE SIDE PROBABLY WILL SUBMIT ITS OWN TRANSPORTATION PROBLEM BY REQUESTING FREE PASSAGE ON THE MEKONG RIVER FROM LUANG PRABANG

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O. IN ADDITION. THE LPF SIDE MUST KEEP TRYING TO OBTAIN MORE VEHICLES FROM THE VIENTIANE SIDE FOR THE LPF MILITARY AND POLICE FORCES. ALSO, THE LPF STILL NEEDS MATERIALS SUCH AS WOOD FOR CONSTRUCTION AND WATER FACILITIES AND ELECTRICITY AND OTHER THINGS TO PROVIDE PLEASANT AND COMFORTABLE LIVING FOR LPF PERSONNEL IN THE TWO CITIES.

10. IN REGARD TO THE CEASE-FIRE AND THE RECOGNITION OF THE CONTROLLED AREAS OF THE TWO SIDES, THE SETTLEMENT OF DISPUTES, AND THE MEANING OF THE TEXT OF THE CEASE-FIRE AS SPELLED OUT IN THE PROTOCOL. THE DIRECTIVE STATES THAT THE CEASE-FIRE AGREEMENT SPELLS OUT CLEARLY THAT UNDER THE CEASE-FIRE THE VIENTIANE SIDE MUST RECOGNIZE THE BOUNDARIES OF THE LPF CONTROLLED AREAS IN RELATION TO THE VIENTIANE SIDE'S CONTROLLED AREAS. ALL ACTIVITIES WHICH MIGHT BE DETE MENTAL TO PEAGE OR ACTIONS THAT MIGHT DISTURB THE LIBERATED AREAS MUST BE AVOIDED AND THE USE OF MONEY FOR FINANCIAL OPPRESSION MUST CEASE. ALL MILITARY AND POLICE FORCES ARE PROMIBITED FROM USING THEIR POWER TO THREATEN, SUPPRESS OR OPPRESS THE PEOPLES. RIGHTS AND FREEDOM.

1. THE UPPIDIRECTIVE WARNED THAT THE VIENTIANE SIDE WILL

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TRY, PARTICULARLY AT THIS TURNING POINT IN LAO MISTORY, TO CREATE DIFFICULTIES AS THEY ARE AFRAID THAT THE LPF WILL ATTACK AND CAPTURE THEIR CONTROLLED AREAS. THE VIENTIANE SIDE WILL TRY TO PLACE DEMARCATION POST IN LOCATIONS WHICH THEY BELIEVE WILL BENEFIT THEM MOST AND WOULD BE TO THEIR ADVANTAGE. IF THE LPF DOES NOT AGREE, THE VIENTIANE SIDE MIGHT USE MILITARY FORCE TO ACHIEVE THEIR GOALS. THE VIENTIANE SIDE WILL SEND ITS GUERRILLA FORCES TO SEIZE AND CONTROL VARIOUS POSITIONS OF STRATEGIC VALUE TO THEM, THEN THEY WILL ASK THE LPF TO INSPECT THE AREA AND GRANT LEGAL RECOGNITION. DEMARCATION POSTS MUST BE PLACED ACCORDING TO THE PROTOCOL AND IN RECOGNITION OF EXISTING REAL TIES.

- 12. IHE LPF DIRECTIVE INDICATED THAT THE VIENTIANE SIDE CALLED FOR DISCUSSIONS ON THE REOPENING OF HIGHWAYS WHICH THEY NEED FOR TRANSPORTING GOODS AND PEOPLE. IF THE LPF DOES NOT ACCEPT THE VIENTIANE SIDE'S PROPOSALS. THEY WILL TRY TO TURN THE PEOPLE AGAINST THE LPF. THE VIENTIANE SIDE MUST BE ALLOWED TO BUILD ITS NEW SUPPLY ROUTES TO TRANSPORT MEN AND SUPPLIES INTO ITS CONTROLLED AREAS. SUCH NEW SUPPLY ROUTES MUST BE RECOGNIZED LEGALLY AND GUARANTEED.
  - 13. THE LPF MUST FORCE THE AMERICANS BY ANY MEANS TO STOP

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SECRET (CHANGE HOR)

COMPLETELY ALL VIOLATIONS OF LAO AIR SPACE IN ORDER TO PRESERVE LPF SECRECY AND CERTAIN FRIENDLY RELATIONS, PARTICULARLY IN THE EASTERN BULOVENS PLATEAU. TO ACCOMPLISH THIS, THE LPF MUST MAKE A REPORT CONDEMNING U.S. RECONNAISSANCE FLIGHTS OVER LPF LIBERATED AIR SPACE AND ALSO THE VIOLATIONS OF LAND AND AIR BY THE VIENTIANE SIDE. THE VIENTIANE SIDE STILL SENDS GUERRILLA TEAMS TO CAUSE DISORDERS INSIDE LPF LIBERATED AREAS. AT THE SAME TIME THE CONDUCT THE "OPPRESSION-SUPPRESSION" OPERATIONS AGAINST THE PEOPLE IN THEIR REAR AREAS. THE LPF MUST TRY TO COLLECT ANY CONCRETE WRITTEN EVIDENCE OF THEIR BRUTAL ACTION AGAINST THE PEOPLE SO THAT THE LPF CAN MAKE IT KNOWN TO THE PEOPLE VIA LPF RADIO BROADCASTS. THE LPF ALSO MIGHT SEND THE VIENTIANE SIDE A PROTEST LETTER OR INCITE THE PEOPLE TO DEMONSTRATE AGAINST THE VIENTIANE SIDE TO TRY TO ISOLATE THEM.

14. THE VIENTI; NE SIDE'S PLANS ARE BASED ON THE AMERICAN OBJECTIVE OF INTERFERING IN LAD AFFAIRS. THE AMERICAN CENTRAL INTELLIGENCE AGENCY (CIA) WILL STILL TRY TO USE LAO PUPPETS TO CONDUCT AGGRESSIVE WAR IN LAOS. THE CIA WILL ATTEMPT TO USE ITS SPECIAL FURCES (IRREGULARS) UNDER A NEW GUISE. THE LPF IS JUST, HOWEVER AND THE LPF AND THE PEOPLE WILL UNITE IN OPPOSING AMERICAN

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AGREEMENT AND		OF THE TROOPS		
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SUPERVISE THE	WITHDRAWAL OF FOREIGN	TROOPS, MILI	TARY PERSON	NEL
AND THE ABOLES	HMENT OF THE SPECIAL F	ORCES. IN T	JRN, THE AM	ERICANS
WILL ATTEMPT T	O FORCE THE WITHDRAWAL	FROM LADS OF	NORTH VIE	TNAMESE
FORCES! WILL O	BSTRUCT AID TO LAGS FR	OM SOCIALIST	COUNTRIES.	
ESPECIALLY NOR	TH VIETNAM, AND WILL I	NTERDICT THE	NORTH VIET	NAMESE
SUPPLY ROUTE T	HROUGH LAOS AND CAMBOD	IAL	!	
16. THE AM	ERICANS WANT THE NORTH	VIETNAMESE A	RMY (NVA)	0
NITHDRAW FROM	LAGS BUT THEY WILL PER	SIST WITH THE	IR NEO-COLO	NIALIST
PLAN IN LAOS B	Y OFFERING POST-WAR RE	CONSTRUCTION	AID WITH DE	LIGATIONS
O NEIGHBOR: NG	COUNTRIES. THE AMERI	CANS WILL USE	THE AID TO	
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THE NVA MUST HITHDRAW FROM LAGS IN ACCORDANCE WITH THE AGREEMENT

AND PROTOCOL

THEY

WILL DO THIS TO CREATE POLITICAL PROBLEMS FOR THE LPF. THEY WILL ALSO BRING UP THE QUESTION OF THE PROVISIONS FOR THE INSPECTION OF THE TRUOP WITHDRAWAL. FIRST, THEY WILL BRING UP INSIGNIFICANT QUESTIONS. THEN SIGNIFICANT ONES. THIS INSPECTION MAY BE CARRIED OUT AFTER THE 60-DAY LIMIT BY THE TWO SIDES ON THE UCIA, THE INTERNATIONAL CONTROL COMMISSION (ICC), OR BY THE TWO SIDES IN THE GOVERNMENT. THE INSPECTION MAY BE CARRIED OUT IN THE TERRITORY CONTROLLED BY THE VIENTIANE SIDE FIRST AND THEN THE LPF-CONTROLLED AREAS. THE AMERICANS WILL PROPOSE THAT THE AREAS WHERE STRATEGIC SUPPLY ROUTES ARE LOCATED SHOULD BE INSPECTED FIRST, AND THEN

17. THE VIENTIANE SIDE IS TRYING TO AVOID IMPLEMENTING
THE ARTICLE ON THE HITHDRAWAL OF FOREIGN TROOPS AND MILITARY
PERSONNEL. THEY AND THE VIENTIANE RIGHTISTS HAVE PLANS TO
BUILD UP FACILITIES FOR AMERICANS TO CONTINUE THEIR WAR SCHEMES
IN LAGS. THE JCIA WAS ESTABLISHED TO IMPLEMENT THE ARTICLE ON
THE WITHDRAWAL OF TROOPS AND THE ABOLISHMENT OF THE SPECIAL

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FORCES. THESE ARE THE MOST IMPORTANT ARTICLES OF THE AGREEMENT AND PROTOCOL. UNFORTUNATELY. THE VIENTIANE RIGHTISTS HAVE BEEN TRYING TO OBSTRUCT THE IMPLEMENTATION OF THE ARTICLES. THEREFORE, THE TWO SIDES ON THE JCIA DO NOT KNOW WHAT PLAN SHOULD BE FOLLOWED AND THIS QUESTION WILL NOT BE DISCUSSED BECAUSE THE VIENTIANE SIDE WILL SETTLE IT ALONE.

18. NEW METHODS OR NEW TERMS SHOULD BE APPLIED TO SETTLE QUESTIONS ON WITHDRAWAL OF FOREIGN TROOPS AND ABOLISHMENT OF SPECIAL FURCES. FIRST OF ALL. THE VIENTIANE SIDE MUST REPORT FROM THE ALL MILITARY INVOLVEMENT OF THE AMERICANS AND BEGINNING OF THE WAR UP TO THE DATE WHEN THE TWO SIDES SIGNED "HE AGREEMENT, DESCRIBING ALL CIRCUMSTANCES CONCERNING THE SPECIAL FORCES BEGINNING FROM THE DATE OF THEIR FORMATION UNTIL THIS WILL ENABLE THE THE DATE OF THEIR ABOLISHMENT. UCIA TO SET UP PROPER PLANS FOR WITHDRAWAL AND ABOLISHMENT. VIENTIANE SIDE MUST COMPLY WITH PLANS MADE BY THE TWO SIDES IN THE JCIA AND REPORT ITS ACCOMPLISHMENTS ON THIS MATTER IN DETAIL. IF THE VIENTIANE SIDE CAN DO THIS IT WILL MEAN THAT IT COMPLIES WITH THE AGREEMENT AND PROTOCOL AND THE LPF WILL BE ABLE TO DO ITS THE LPF INTERNAL ORGANIZATION MUST ALSO EXCHANGE OPINIONS

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PF SHOULD ACT P	ROPERLY AND FOLLOW THE LA	W IN ORDER TO LET	THE
	SPECTIONS AS THEY PROPOSE		
	OF THE LPF IN GAINING SUPP	PORT. IN DISCUSSI	NG
HIS ARTIULE, TH	E LPF MUST PROTEST	THEODIAL BOLLOTS	
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