### UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ROGER HALL, et al.,

Plaintiffs,

v.

Civil Action No. 04-814 (RCL)

CENTRAL INTELLIGENCE AGENCY,

Defendant.

### AFFIDAVIT OF MARK SAUTER

Mark Sauter hereby swears and affirms:

 I am an author and investigator recognized as an expert on POW/MIA issues. My research has been cited by: major media outlets, including the Associated Press, New York Times, Wall Street Journal, Los Angeles Times, ABC News and Washington Post; POW/MIA family members and their associations; Pentagon POW/MIA officials; and two US Senate investigations.
 For more than 25 years I have researched the issue via hundreds of FOIA requests; research at Presidential Libraries and the National Archives; travel to locations including Russia and North Korea; and the supervision of multi-national researchers. Co-author of four books, including <u>American Trophies: How</u> <u>American POWs Were Surrendered to North Korea, China, and Russia by</u> <u>Washington's "Cynical Attitude</u>," I am a graduate of Harvard University (mcl) and the Columbia University Graduate School of Journalism, as well as an honorably-discharged US Army officer and veteran of US military operations in

the Korean Demilitarized Zone.

2. My affidavit documents the CIA's record of failing to disclose and

release its POW/MIA information and identifies POW/MIA records the Agency

apparently possesses but has not produced in this case. My research indicates

the CIA has failed to produce POW/MIA documents falling into four categories:

# CIA records specifically mentioned in other production by title, content and/or date but apparently not produced;

CIA records specifically alluded to in production but, to my knowledge, not produced;

CIA records that, based upon other production, almost certainly exist due to known Agency processes but, to my knowledge, <u>have not been produced</u>;

CIA records that, based upon information revealed outside this production by the CIA and other sources, almost certainly exist due to known Agency processes but, to my knowledge, have not been produced.

3. The CIA has kept important POW-related information classified in

contradiction to the spirit and letter of the FOIA; pertinent Executive Orders and

laws; and its own pledges of transparency. It has also denied the very existence

of historically-significant information to POW/MIA family members; FOIA

requestors; Congress and other executive branch organizations, only to

declassify and release such information years or even decades later.

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4. For example, according to production in this case, the Agency informed both the US Senate Select Committee on POW/MIA Affairs and the US Army in 1992 that it held "no information" indicating US POWs were sent to the Soviet Union during the Korean War (and, in the case of this CIA communication to the Senate, that it had no information that such shipments occurred during the Vietnam War, though the Agency later changed that position).<sup>1</sup> Yet at the very time the CIA was stating it had "no information" on shipments of US POWs from Korea to the Soviet Union, it possessed detailed classified documents on just such reported transfers, with titles such as: "Location of Certain Soviet Transit Camps for POW from Korea" (May 3, 1953); "American Prisoners-of-War Held in the USSR" (Dec. 31, 1953); "US Prisoners of War in USSR" (April 27, 1954), attached as Exhibit 1; and "American Prisoners-of-War Held in the USSR" (Dec. 29, 1953). These documents were only revealed and declassified years after the Agency's denials, and it appears likely others like them remain secret to this day.

5. The withheld POW/MIA records included those of substantial historical and political significance, including one entitled: "U. S. Prisoners of War Remaining in Communist Custody After Termination of Exchange of Prisoners Under Terms of Korean Armistice Agreement" (Feb. 2, 1954), attached as <u>Exhibit</u>

<sup>&</sup>lt;sup>1</sup> ["We have reviewed our files and found no information which would indicate that American POWs from either the Korean or Vietnam wars were transferred to the Soviet Union:" CIA letter to Chairman of US Senate Select Committee on POW/MIA Affairs, Jan. 21, 1992 (C00492268). "The general asked if we had any information supporting the sometimes heard allegations that American POWs were moved to the Soviet Union during the Korean War. We said we do not:" "EA/ICOG Spot Report - 4 November 1992" reporting on meeting with U.S. Army POW/MIA official (C06010860).]

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2. This document reveals the US Air Force Chief of Staff secretly asked the CIA to conduct "clandestine and covert" operations to rescue "an unknown but apparently substantial number of U.S. military personnel captured in the course of the Korean War (who) are still being held prisoners by the Communist Forces" in various locations, possibly including the "Soviet orbit." This document was revealed on the CIA Freedom of Information Act Electronic Reading Room (the "FOIA Web site" or "site"), not via production for this case. According to meta-data on the CIA site, this document from 1954 was not posted for public review until 2012, after being "approved for release" in 2004. This was more than a decade after the Agency told the Senate it possessed "no information" on this topic and after the CIA had failed to release this document to a number of FOIA requestors seeking such records.

6. The CIA apparently continues to withhold POW/MIA documents, including some more than 60-years-old. The CIA record related to the Air Force's POW rescue request, discussed in Paragraph 5 above, references a similar plea from the US Army for help in recovering its Korean War prisoners. To the best of my knowledge, CIA records related to that 1953 Army request have not yet been released. At the National Archives, other documents dating back to 1953 are being refused to POW/MIA family members and researchers based on documented and suspected CIA classification authority.<sup>2</sup> I have seen no

<sup>&</sup>lt;sup>2</sup> Examples from the National Archives that include specific reference to CIA classification authority include "Withdrawal Sheets" (archival placeholders indicating the removal of still-classified records) for "(USAF) Master SIRAB File Secret OCT-DEC 1953, Authority: CIA" (among

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indication in the CIA production pursuant to this action that the Agency has reviewed or processed National Archives documents from these and certain later document sets.

7. The Agency also continues to violate the spirit and, I believe, letter of the FOIA. Take the case of Yuri Rastvorov, a Soviet defector and source for the now declassified, and widely reported, White House document entitled "Subject: Interview with Rastvorov (former MVD) concerning U.S. prisoners of war in the USSR" (Jan. 31, 1955) attached as Exhibit 3, which was declassified pursuant to my request after years of review. Following the 2004 death of Rastvorov (reported in the Washington Post and elsewhere), I submitted a FOIA request to the CIA for files concerning his POW/MIA information. The Agency has refused even to admit the existence of such records, generated more than 60 years ago, stating: "(I)n accordance with section 3.6(a) of Executive Order 13526, the CIA can neither confirm nor deny the existence or nonexistence of records responsive to your request. The fact of the existence or nonexistence of requested records is currently and properly classified..." (Nov. 16, 2012). This response was issued despite the federal government's declassification of Rastvorov's White House POW report; comments in the media by former CIA officers concerning his POW information; and widely-publicized congressional

others in this series). I believe CIA information is likely included in the still-classified files of CCRAK, a joint U.S. Army/CIA organization known to have collected POW/MIA information during and after the Korean War. "Withdrawal Sheets" for CCRAK include "350.05 E.E.I. Escape and Evasion," a document from Aug. 11, 1955, among others.

testimony and media interviews on other topics by Rastvorov after his defection, which were almost certainly approved and managed by the CIA. To my knowledge, these POW/MIA records involving Rastvorov -- and later files from certain other Soviet defectors related to Vietnam POW/MIAs, see below -- have not been produced pursuant to this litigation.

8. Vietnam War POW/MIA records are also apparently being withheld by the CIA. These documents fall into several categories:

### CIA records specifically mentioned in other production by title, content and/or date but apparently not produced:

9. The missing "initial reviews" mentioned in, and other records related to, a produced document entitled "The [REDACTED] Reports" and provided by CIA to various Senators on or about May 26, 1993. This produced document (C006002491) mentions the continued "political sensitivity" of reports provided years before by the [REDACTED] source, because they "tend to corroborate" the (then) recently revealed Soviet "1205 Document" attached as <u>Exhibit 4</u>. This redacted source is almost certainly defector Dr. Dang Tan, whose defection was made public in a press conference arranged by the CIA in 1971. Other records that I believe exist concerning this defector's knowledge of US POW/MIAs and the CIA's analysis of that knowledge – including, I believe, at least one CIA memo to senior White House officials -- should be produced.

10. The CIA Memorandum for Dr. Henry A. Kissinger, "Subject: Indication that the Communists Are Holding Previously Unlisted U.S. POWs as a Future Bargaining Tool, March 20, 1973." This document (C00313431) is referenced in a

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record released at least twice under production, but I have not found the document itself in the production or in the CIA's FOIA Web site.

11. The "Memorandum for National Security Advisor Anthony Lake from National Intelligence Officer for East Asia (NIC/CIA), indicating it was 'possible' Hanoi held back US POWs in 1973, and was angry reparations from the U.S. had not been forthcoming," dated December 13, 1993. The existence of this document and its description are revealed in other production. I believe this record may be the same document described elsewhere as: "Memorandum to Assistant to the President for National Security Affairs Anthony Lake from National Intelligence Officer for East Asia Robert Suettinger, dated December 13, 1993. (S)."

12. The "Memorandum for Director of Central Intelligence, Subject: Reevaluation of PW/MIA Information, dated August 13, 1976" (C00313431).

13. The record: "Central Intelligence Agency, Director of Intelligence Memorandum, Hanoi and US Prisoners of War June 28, 1971" (C00313431).

14. "CIA 240202Z Jul 82, Subject: Organization and Inmates of Tan Lap Prison, Vinh Phu Province (North Vietnam)" (C00313431).

15. "Memorandum for the Record, 22 December, 1970, Subject: Meeting of the NSC Ad Hoc Group on Vietnam, see para 4, "Possible High-Level DRV Meeting in Hanoi" (C00313431).

16. "DO Spot Report date 6 January 1981."

17. "Memorandum for the Record," March 5, 1999 (C0600273):

"September 1996 and August 1998 Top Secret memorandum."

# CIA records specifically alluded to in production but, to my knowledge, not produced

18. These include CIA documents concerning U.S. POWs reported in North Korea prior to 1975 and after 1982, including but not limited to those allegedly captured during the Vietnam War and shipped to Hanoi's allies in North Korea. Production has included a March 9, 1988 document (Hall Exhibit 44) entitled "Alleged Sightings of Americans POWs in North Korea from 1975 to 1982" and a produced CIA memo confirms its search was limited to 1975-82. Based on reported sightings released by the DoD and other U.S. agencies, including some still listed as classified, I believe there is a strong possibility CIA has reports from before 1975 and after 1982 concerning alleged American POWs in North Korea. They should be produced.

# CIA records that , based upon other production, almost certainly exist due to known Agency processes but, to my knowledge, have not been produced

19. Records almost certainly remain to be produced in relation to the 2page letter, attached as <u>Exhibit 5</u>, from the DCI to the Director of the Defense Intelligence Agency, Aug. 28, 1985, that concerns "the (Central Intelligence) Agency's capability to [REDACTED] should other credible intelligence sources indicate the possible presence of U.S. POWs" (C00479076). The letter appears to discuss the CIA's ability to conduct secret operations in Southeast Asia involving reported POWs. In my experience, a detailed letter such as this, from the head

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of the CIA to the head of the DIA, would have been written based on staff reports and analysis, which have to my knowledge not been produced.

20. POW-related information from CIA debriefings of various Soviet defectors, including MIG-pilot defector Alexander Zuyev, who was moved to the United States and whose POW/MIA knowledge is referenced in 2016 production and limited open-source references. The produced document C06002273 from 1999 also refers to additional information from Soviet sources that has not been produced.

21. CIA analysis of the statement by Dmitri Volkogonov, Russian head of the U.S. Joint Commission on POW/MIAs, whose widely-publicized comments on a "KGB-assigned mission and plan to 'transfer knowledgeable Americans (POWs in Vietnam) to the USSR'" is also referenced in 2016 production.

# CIA records that, based upon information revealed outside this production by the CIA and/or other sources, almost certainly exist due to known Agency processes but, to my knowledge, have not been produced

22. CIA records produced pursuant to a memo from the Director of the CIA (DCI) to the Deputy Director of Operations (DDO) entitled "Subject: Prisoners of War" and reading: "I'd like a rundown of the present state of our knowledge, leads, and activities with respect to POWs," attached as <u>Exhibit 6.</u> I retrieved this April 29, 1985 memo from the CIA FOIA Web site; it appears related to another document on the site entitled "LETTER - SOLARZ TO CASEY - REQUEST FOR INFO ON POW - WALL STREET JOURNAL ARTICLE DATED 24 APRIL 1985--INTERIM

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RESPONSE" (CIA-RDP87M01152R000500640048-0). I have not seen this document, or the "final response" that was presumably sent by the DCI, in production.

23. CIA analysis and support of the effort in 1984-5 (detailed by the US Senate Select Committee on POW/MIA Affairs, declassified State Department records and other sources) to respond to an alleged Vietnamese offer to sell American POW/MIA remains and, potentially, living POWs to the United States. Assistant Secretary of State Paul Wolfowitz informed Secretary of State George Shultz of a plan to pay for remains and "possible live POWs" (also called "breathers", according, the Senate noted, to a January 1985 memo marked "super-sensitive.") NSC staffer Richard Childress, with the concurrence of the National Security Advisor, traveled to Vietnam and "intended to fund the initiative with either CIA or private funds," according to the Senate, which reported "the Committee could not conclusively determine whether individuals in the government of North Vietnam discussed the possibility of there being live POWs in 1984; the Select Committee does find that the sale of remains was discussed." In my experience, such a sensitive foreign policy initiative could not have occurred without CIA documentation being produced, especially as the White House was considering the use of "CIA funds" for the transaction.

24. POW/MIA records involving Le Quang Khai, a Vietnamese diplomat who defected to the US in/around 1992 and made comments concerning Hanoi's retention of US POW/MIA.

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25. Supporting documents related to various documents released on the CIA Web site, but apparently not in production. These include files used to prepare the 23-page, Top Secret "US-Vietnamese Talks on POWs/MIAs During the Nixon, Ford, and Carter Administrations

Prepared for Richard Childress, National Security Council," 1985 Sep. 23, (released on the CIA FOIA Web site, Document Number (FOIA) / ESDN (CREST): 0005359871. I also believe relevant documents remain unproduced that relate to various entries in the President's Daily Brief (PDB) record series, released in part on the CIA FOIA site this year. This includes but is not limited to supporting documentation for statements in the Feb. 28, 1973 PDB that: "Hanoi's announcement that no US prisoners will be released until 'serious problems' in the implementation of the Vietnam agreement are take care of appears to reflect North Vietnamese fears that return of all the prisoners will cost them their leverage." The June 4, 1974 PDB notes that "four Americans are believed to have been captured in Laos prior to the February 1973 cease-fire agreement," in addition to 314 Americans listed as MIA. This briefing for the President reports: "The Communists' failure to release any prisoners prior to the June 4 deadline supports earlier indications that they intend to use the issue to force changes in US and Thai policy toward Laos," followed by a redacted section. While production does include documents that apparently allude to the four captured Americans, I believe other records related to these PDBs, along with PDBs from the late 1970s and after that contain POW/MIA information, may not have been produced.

26. High-quality photographs, audio and video records involving POW/MIA. To my knowledge, no such records have been produced, although produced records and declassified CIA documents show they exist.

27. Documents related to dozens of still-classified "live sightings" listed by the Defense POW/MIA Accounting Agency (DPAA), which receives information from, and coordinates certain activities with, the CIA. Aside from "live sightings" of allegedly identified American POW/MIAs, the DPAA makes public a list of classified "generic case files," which involve alleged sightings of American POW/MIAs in Southeast Asia and North Korea whose names are not provided in or evident from the reports. In relation to Vietnam, these "generic" files appear to be part of a broader group of 55 classified "unresolved live sightings" (generic and named sightings) of Americans in Southeast Asia, most reported in "captive environments" (figure as of June 9, 2016).

"As a matter of policy, all firsthand live sightings remain classified while being analyzed or investigated. Once a sighting is resolved, the initial report and all associated documents are reviewed for declassification, and as appropriate, released," the DPAA has stated on its Web site. Based upon historical sources of "live sightings" and intelligence community and DPAA processing of such cases, along with publicly-available descriptions of these files, I believe some were likely generated by, contain information from, or have been analyzed and/or investigated by, the CIA. It appears not all such files have been produced.

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In the context of this case, the FOIA and other laws involving classification of POW/MIA information, it is worth noting the "generic files" involving US POW/MIAs from Vietnam date back to Nov. 9, 1979, the "date of report" for the oldest listing, entitled "Americans in North Vietnam." The DPAA states this document is classified because its investigation is "ongoing," apparently meaning the US government is still "investigating" a report received in 1979. Korean War generic files dating back almost 15 years are still classified. The oldest listed Korean file was apparently received on April 22, 2002, but is still "under investigation."

28. Open sources, including some reviewed and approved prior to publication by the CIA, indicate the existence of records not produced. For example, the CIA had a source (codename: "PASSAGE") providing "details of Hanoi's secret bargaining position" during the 1972 Paris Peace Talks and also launched a covert operation that year to investigate an estimated 50 or more US military and civilian POWs held in caves near the Laotian city of Sam Neua, according to former CIA official Antonio J. Mendez in his 1999 book <u>The Master</u> <u>of Disguise: My Secret Life in the CIA</u> (the CIA also managed coded messages from US POWs during the war.<sup>3</sup>) This book was cleared by the CIA Publication Review Board. However, to my knowledge, all relevant information on "PASSAGE," coded POW messages and the 1972 classified operation have not

<sup>&</sup>lt;sup>3</sup> The CIA Web site also includes a 2016 document entitled "Intelligence Support for Communications with US POWs in Vietnam." I have not seen this document or the CIA sources on which it is based in production.

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been produced. Another example involves an "elderly Laotian" woman with close ties to senior Laotian officials. She provided highly-sensitive intelligence to the CIA regarding US POWs held in Laos after the war, according to the 2014 book <u>Abandoned in Place</u> by Lynn O'Shea, which documents repeated references in the Senate investigation to this CIA source. The book also provides extensive details of CIA support for a potential POW rescue operation in Laos. I believe some CIA documents concerning the Laotian source and the rescue operation have not been produced.

DATE: September 23, 2016.

I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge and belief

Mark A. Sauter

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<ul> <li>information regarding of US prisoners (septered during the Korsen Nar) on the Asiatic USER, Mestly they were in Komsonolsk (Amer River Magneter, See of Ukhotsk); Chita, Irkutak, Melbevy, at Heletov, Issei Permiak (Siberis), Kudynkar (northew Channes (am the Kans River, north of Melotov. There is indicate that any of them have ever been returned.).</li> <li>Over a year ago, the Soviet authorities established ean (not meessarily US) taken in Korea by the Sino-North B These camps were located at:</li> <li>Komsomolsk, on the River Amer Magadan, on the bay of Nogaievo, See of Chita Irkutsk</li> <li>Prisoners from both the US and the various cooperating alike known as Voyennoplenniye Amerikantsi.</li> </ul>	the property of the property o

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3. In Feb 1952, three hundred IS risoners of war were transported by rail from Chita to Molotov (in Soviet Russia, east of the Ural Mountains). At Chita, in Eastern Siberia, the prisoners were sorted out.

- The prisoners were dressed in cotton mattress-cover cloth of the Soviet type. 4. They wore no insignia. They traveled on a train of mine cars under strict MVB (Ministry Internal Affairs) guard. They made a long halt at the prison of the eity of Gubakha and were not sent on to the prison at Molotov until 5 Apr 52. 25X1 In Mar 1952 there were reports of other loads of prisomers being transported. These man spoke English among themselves. They were shipped, in groups of about fifty, every fifteen days, though it is not known how long this continued.
- 5. About this same time

a group of prisoners were being sent to Komi Permiak, in the northwestern part of Siberia, Their eventual destinations were Molotev, O haldha (northwest of Molotov), Endyminar also northwest of Molotov), and Chermos (on the Kama River, morth of Molotov).

- 6. completely isolated from the rest of the world.
- 7. The camps of Gubakha, Kadyakar, ad Chermon were also isolated and were under control of the NVD. The political control was in charge of a man named Edovin, of the Communist Party organization at Komi-Permiak. The three camps were under direction of a well-known Soviet officer, under the name of Kalypin, rank unknown: 25X1

In canother camp, mear the railroad station of Gubakha, called Zapretchdelanki, there were 150 and E con prisoners. probably mixed up an "Intrance Forbidden" sign with the name of the camp. Russian is mixed, but certainly 8. there were 150 "Add con prisoners. Forbidden" sign with the name of the camp. "sapreshchat" means "to forbid.")

- 9 . These prisoners were kept under constant surveillance by Soviet agents, who knew English perfectly. The Soviet authorities tried their best to build up a list of US prisoners and were not completely hostile to Soviet ideology or who were at least not inveterate foes of it. Th. 38 prisoners talked a good deal. In this way, the Soviet agents were able to pick out those new wir might be willing to ameliorate their situation by taking an interest in courses of political instruction.
- 10. Every two or three days, an MVD officer called away one or two prisoners (the Soviet first choices for such instruction). These prisoners never came back to the camp.
- 11: Some prisoners were sent to the forced labor camps and used in the construction of a railway line. This camp was called Gaysk. These prisoners wore padded tunies of the Russian style and pantaloons. They wore a sivilian headdress called "sibirki". Conditions were primitive. Sickness and death rates were high.

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12	-	ording to informat Access prisoners we ber of prisoners b	re transport	ed to the camps	mentioned abo	we. The total
13.		ording to informat				the following
	8.	Prisoners were ta Soviet boundary) taken to the east	over the lin	from the statio the of the East S	n of Poset (or iberian Railw	the Chinese- Ly. They were
	b.	Prisoners were al	so taken by	boat from the p	orts of Buichts	, Okhetsk, and
		Chakost) to Ust M River.)	en went by r alsk (on the	mail or truck to Aldan River) a	Vaikaren Loig nd to Takatak	(on the lend
	•.	Chakost) to Ust M River.). Transportation of distribution to a	prisoners t network of . These can n rank, name	o Vaikaren, or comps in the re ups were run by d Sorochuk (pro	nd to Yakairen, /sia/ gion of Mishai the NVD. under	(on the Long was followed by their Kolymsk, on the the command of an
		Chakost) to Ust M River.). Transportation of distribution to a East Siberian Sea officer of unknow	prisoners t network of . These can n rank, name named Chinh ssible estim r 1952, thre	Aldan River) a comps in the re- mps were run by d Soroshuk (pro- bo.	nd to Yakatak Vakairem, /sia/ gion of Mishai the NVD, under bably an NVD m no more than	(on the Long was followed by their Kolymsk, on the the command of an anjor) and a
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	OFFICE OF THE CHIEF OF STAFF	
	UNITED STATES AIR FORCE EN	85-5837

16 March 1954

USAF review(s) completed.

MEMORANDUM FOR DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT: (Unclassified) U. S. Prisoners of War Remaining in Communist Custody After Termination of Exchange of Prisoners Under Terms of Korean Armistice Agreement

1. An unknown but apparently substantial number of U. S. military personnel captured in the course of the Korean War are still being held prisoners by the Communist Forces. These individuals will not necessarily be retained in North Korea or Manchuria, but may be held elsewhere within the Soviet orbit.

2. While it is possible that the release of some or all of these prisoners of war may eventually be effected through diplomatic negotiations, the fact that to this day apparently large numbers of German and Japanese prisoners of war from World War II are still in custody must be accepted as a Communist pattern. Today, for the first time, U. S. personnel in any quantity are coming into contact with this pattern. It is a fundamental obligation of the U. S. Government to vigorously pursue every authorized means to recover its fighting men being held hostage by anyone under any circumstances whatsoever.

3. The recovery of even a single individual in this category would have a salutory effect upon the morale of U. S. military personnel in contact with Communist Forces in the event of future hostilities, and would be of inestimable value in our National psychological program to expose for the world at large to see and understand the true nature of the Soviet-directed world Communist plot.

4. It is therefore requested that requirements be placed on appropriate operating organizations for clandestine and covert action to locate, identify, and recover those U. S. prisoners of war still in Communist custody. This action should take precedence over all other evasion and escape activities currently being planned or undertaken by the Agency in support of military requirements. It is further requested that any information col-lected pertaining to U. S. and other United Nations prisoners of war still

COCUMENT NO. in Communist custody be immediately forwarded to this Headquarters.

NO CHANCE IN CLASS. 1] OFELISSIFIER LIASS STANGED TO: TS S C 20/1 WATE GAVEN BATES AUTH: HR 70-2 25X1 PULTE 17 MAR

REVIEWER

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REQUIRER. F. TWINING

The office of record for this document is Chief of Staff, United States Air Force "Chief, Psychological Warfare Division, Special handling of this paper is requested. Directorate of Plans, DCS/Operations, Hq. USAF. Access should be visited to individuals requiring Normal handling procedures are not applicable. the information herein in order to carry out their Request replies or references be for seden As rectly to or through the officer of record. Psy Way 16-54 afficial 401739R000800120028-5

**EXHIBIT 2** 

Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 19 of 31 Approved For Release 2003/09/02 Chart DP80R25X1R000800120027-6

MAR 24 1954

MEMORANDUM FOR: DIRECTOR OF CENTRAL INTELLIGENCE

THROUGH: DEPUTY DIRECTOR (PLANS)

SUBJECT: U. S. Prisoners of War Remaining in Communist Custody.

REFERENCES: a. Memo fm C/S, USAF, dtd 16 Mar '54, Subj. as above.

> Memo fm Assistant Chief of Staff, G-2, D/A, dtd lh Aug '53, Subj. "Post Korean Armistice Planning for Covert, Clandestine, and Related Activities."

1. Reference a. contains a request from Chief of Staff, USAF that CIA undertake to locate, identify, and recover U.S. Prisoners of War still in Communist custody.

2. This request is in most respects identical with reference b., which was received last August from the Assistant Chief of Staff, G-2, D/A.

3. The FI Staff has had a long standing requirement for information of this type, but so far has not obtained any worthwhile intelligence in this regard.

4. It is believed, as you are no doubt aware, that CIA has little or no operational capability to recover personnel from those areas in which POW's are being held in Manchuria, China, or the Soviet Union. In almost all such areas the priority of CIA effort is on the collection of early warning and order of battle information.

5. It is the opinion of this Staff that this Agency has no significant capabilities along the lines requested by the USAF.

6. It is therefore recommended that you sign the attached memorandum to Chief of Staff, USAF.

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Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 20 of 31 Approved For Release 2003/09/02 : CIA-RDP80R01731R000800120027-6

NEMORANDUM PCE's

Chief of Staff United States Air Force

SUBJECT:

United States Prisoners of War Remaining in Communist Custody After Termination of Exchange of Prisoners Under Korean Armistics Agreement Terms, 9551a

Rewritten

1. Receipt is acknowledged of your memorandum dated 16 March 1954 on the above subject, asking Central Intelligence Agency to take action to locate, identify and recover U.S. POW's in Communist custody.

2. I agree with you fully that any accomplishment in this field would unquestionably have a salutory effect upon morale and would be of significant value in our national psychological program.

3. This Agency has had a continuing requirement for the development of information on the location of U.S. POH's. Any intelligence developed on this subject will be discussed promptly with Headquarters, United States Air Force. CIA then will consider in each case what steps, if any, can be taken to effect the release of the POM's involved. The inherent operational difficulties which would surround such an undertaking are clearly apparent, I am sure, to you.

4. The undertaking of any such sotion is predicated upon the availability of adequate operational intelligence. This agency does not have at the present time such adequate operational intelligence on which to base plans for <u>liberat</u>ing PDM's under Communist control. Nor is it anticipated

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Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 21 of 31 Approved For Release 2003/09/02 : CIA-RDP80R01731R000800120027-6 that GIA will have significant capabilities along these lines so long as operating conditions continue to follow the present pattern. 5. In compliance with your request, CIA will continue to endeavor to develop the required intelligence on POW's in Communist hands and will maintain appropriate contact with your headquarters on this subject. ALLEN W. DILLES 25X1 Director 25X1 25X1 24 March 1954 5169 Distribution: Orig & 1 - Addressee

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MAY 29 1954

MEMORANDEM FOR: Chief of Staff United States Air Force

SUBJECT :

United States Prisoners of War remaining in Communist Custody after termination of Exchange of Prisoners under Korean Armistice Agreement Terms.

1. Reference is made to your memorandum of 16 March on the above subject, requesting that this Agency take action to locate, identify and recover U.S. POWs in Communist custody.

2. I agree with you fully that any accomplishment in this field would unquestionably have a salutary effect upon morale and would be of significant value in our national psychological program. At the same time I feel certain that you realize the inherent difficulties involved in operations of this type, particularly in the very territories where U.S. POWs are likely to be held.

3. This Agency has had a continuing requirement for the development of information on the location of U.S. POWs, and will continue to endeavor to obtain any possible intelligence in this regard. Any information produced on this subject will be promptly conveyed and discussed with Headquarters, United States Air Force. Should the Air Force receive any "leads" deemed worthy of exploration, it will be appreciated if you will make these available to us. CIA will then be in a position to determine what steps, if any, can be appropriately undertaken towards affecting the release of the POWs involved.

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Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 23 of 31 Approved For Release 2003/08/18 : CIA-RDP80R01731R000800120026-7

4. You may be sure that CIA will do everything practicable to comply with your request and will maintain appropriate contact with your Headquarters concerning this subject.

STERED

ALLEN W. DULLES Director

Rentitlen 25×126 may 1954

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Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 24 of 31 1.60 STANDARD FORM NO. 64 Approved For Release 2003/08/18 : CIA-RDP80R01731R000800120026-7 Memorandum • UNITED STATES GOVERNMENT DATE: 26 May 1954 DIRECTOR, CENTRAL INTELLIGENCE TO 25X1 FROM U.S. PRISONERS OF WAR REMAINING IN COMMUNIST CUSTODY SUBJECT: In compliance with your request, the letter to the Chief of Staff of the Air Force in regard to the recovery of Air Force personnel now held as prisoners has been rewritten. The new letter to the Air Force is attached. BORUMENT NO. . 25X1 NO EMARCE HALASS. LI 92011 CLASE. REAT ML 25X1 MITH: Tel 1-74 Approved For Release 2003/08/18 - GIA-RDP8080120026-7 ANDIL

Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 25 of 31 Approved For Release 2004/07/08 : CIA-RDP80R01731R000800120028-5

F MEMORANDUM FOR: Mr. Du JS PM, which has the carbon of this letter, is preparing a reply for your signature which will be here tomorrow, Wednesday, 24 March. RWF 23 March 1954 (DATE) (47) FORM NO. 10.101 JAN 1952

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UNITED STATES GOVERNMENT محادث 31 January 1955 DATE: StEO - Mr. TO : SPS - Dr. Uraig FROM

SUBJECT: Interview with Rastvorov (former MVD) concerning U.S. Prisoners of War in the USSR

On Friday, 28 January 1955, a meeting was arranged between members of the Special Projects Staff and Mr. Rastvorov. General Dale O. Smith was also present. The interview was on the subject of U.S. prisoners of war being held by the Soviets.

Mr. Restvorov made the following important points bearing upon the subject:

1. He was told by recent arrivals (1950-1953) from the Soviet Union to the USSR's Tokyo mission that U.S. and other UN POW's were being held in Siberia.

2. The POW's will be screened by the Soviets and trained to be illegal residents in U.S. or other countries where they can live as Americans.

3. Selected POW's will be used in propaganda work.

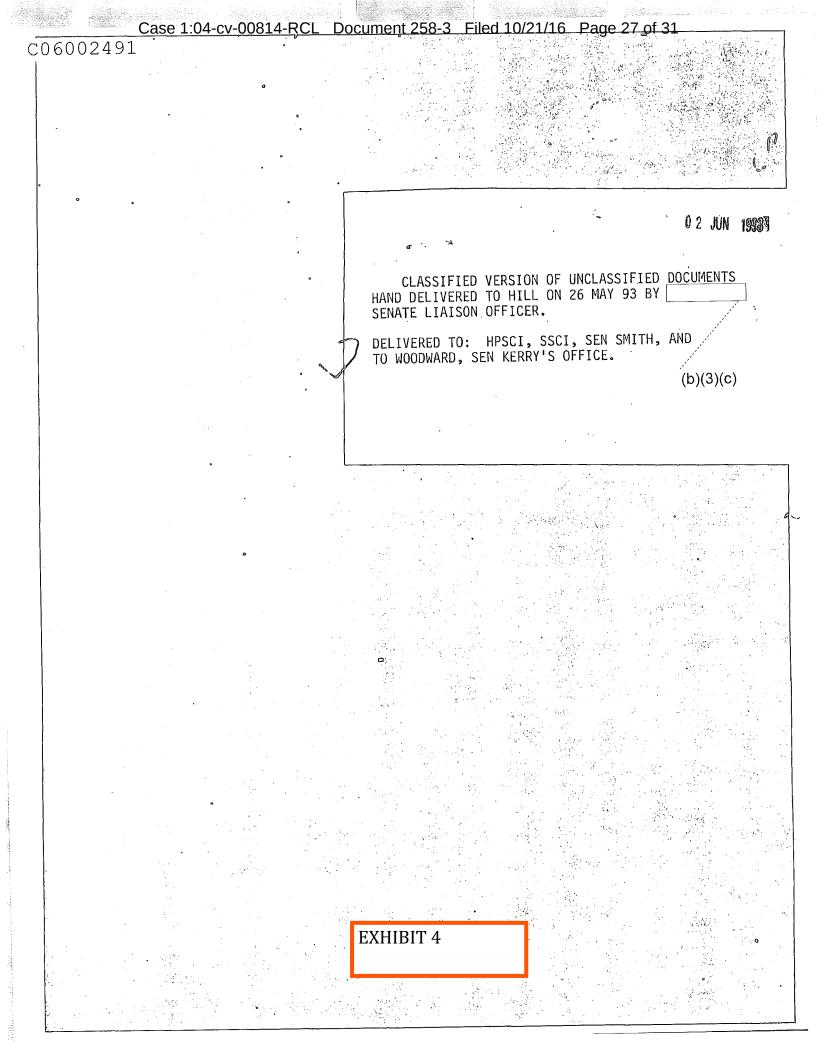
4. Use will be made of the identities and biographies of dead FOW's in preparing legends for new Soviet agents.

5. The mechanism for POW control in Korea was headed by the Soviets.

6. The sentencing of the eleven U.S. POW's charged with espionage by the Chinese Communists was conceived and directed by the Soviets. The release of other Americans in Europe was part of this plot.

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	EXHIBIT 3		

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Case 1:04-cv-00814-RCL Document 258-3 Filed 10/21/16 Page 28 of 31 C06002491 SECRET NOFORN (b)(3)(n)Reports The (b)(1)Seven intelligence reports on treatment of US prisoners in Hanoi--disseminated during 1970--found by CIA in routine review for the Senate Select Committee on POW-MIA Affairs. Not released until February 1993 (after Select Committee went out of (b)(3)(c)business), due to massive volume of information reviewed. (b)(1). (b)(3)(n) Political sensitivity: The reports tend to corroborate both the numbers and some other facts contained in the recently-released Russian document (purporting to be a report to the Vietnamese Politburo. it claimed Hanoi held 1205 POWs in 1972). (b)(1)(b)(3)(n)A "rallier" (chieu hoi) in 1969, formerly a North Vietnamese army doctor. On Claimed a lot of knowledge on the POW system, but his reporting was portrayed at the was "surfaced" in Saigon in 1971 for the press, time as second or third hand. probably because his information on Russian, Chinese and Czech involvement in (b)(1) (b)(3)(n) interrogating POWs (subsequently proven inaccurate) was useful. CIA decided his numbers of POWs were not verifiable and could only mislead families, and deleted that section from his press conference. Additional Questions of Concern Assessment of his reporting -- Not formally done yet. Initial reviews indicate a lot of errors in his information on how POWs were handled. Enough to make all his reporting, including numbers, suspect. Because CIA knew so little about the system at the time, his reports were disseminated. Subsequent debriefs of actual POWs prove his information erroneous. No longer in possession of current information, was evidently not very useful in consultant position (no disseminable info). Seems to have wanted to pursue other employment options, as a medical doctor, perhaps in US. Where is he now? -- We don't know. INS has no record of him as an immigrant, refugee, or applicant for asylum. SECRET NOFORN

C00479076	Case 1:04-cv-00814-RCL Document-258-3 Filed 10/21/16 Page 29-of 31
SHALL AND	Central Intelligence Agency
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	Washington, 0. C. 20505
	28 August 1985 75/
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	Lieutenant General James A. Williams, USA
	Director, Defense Intelligence Agency Department of Defense
	Washington, D.C. 20301 $P_{\mu} \Omega   4 $
	Dear Jim:
	In your letter of 12 August 1985, you enquired about the grant 4,
	should other credible intelligence bources
	to determine their views and have been
	advised that operations are certainly feasible although they would require the witting
	similarly, a cooperation of mission to the Central Highlands of the SRV would be possible
	It should be borne in mind, however, that in the event the team was discovered, the problems of exfiltration
	would be immense. Overland miserens
	would be even more difficult and would almost certainly come to the attention of
	does not seem practical at this time although it could be attempted if
	attempted if high risk of failure were factored in and accepted.
	Should a mission be considered justified, we
	would estimate that a minimum of four to six weeks would be
	Depending upon the wishes of team members
	It is difficult to estimate lead time required for an
	infiltration into Vietnam because much would depend on the
	precise location of the target.
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As indicated above, existing equities would require that any mission be mounted only with the full approval and cooperation of If the Ops Plan appeared feasible, we believe would cooperate.

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I hope this is helpful and if there is any additional information you require, we would be pleased to assist.

Sincerely, iam J. Carley Central Intelligence Director of

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29 April 1985

MEMORANDUM FOR: Deputy Director for Operations

FROM: Director of Central Intelligence

SUBJECT: Prisoners of War

I'd like a rundown of the present state of our knowledge, leads, and activities with respect to POMs.

William J. Casey

Attachment: WALL STREET JOURNAL article, dtd 24 April 1985, "POWs Won't Be Found Without Cost"

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